

Adolescent Participation

Some key aspects



Harry Shier
Misean Cara, Dublin

"Essentially all models are wrong, but some are useful".

(George Box, 1979)



Overview

1. Rights-based approach
2. Multiple settings, multiple modes
3. Inclusion and exclusion
4. Power and empowerment
5. Spaces for participation
6. The UN Committee's 9 basic requirements
7. Concluding thoughts

1. A human-rights-based approach



"Pathways to Participation"

My own thinking has changed and developed in many ways.

But here is a constant...

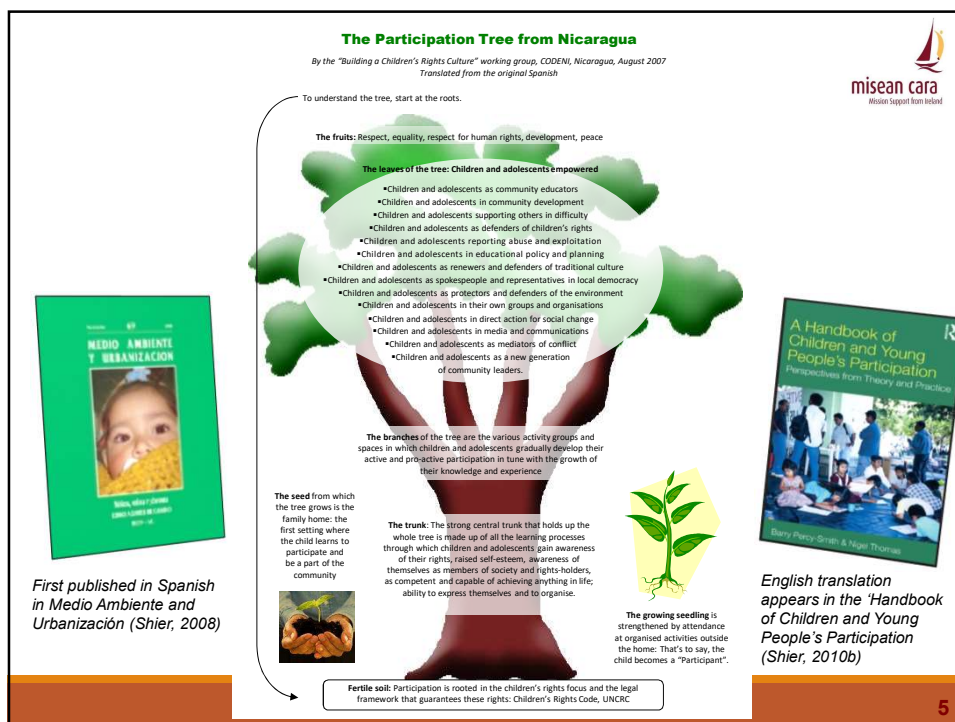
"Participation is a human right, and therefore, although there are many reasons why children's participation is beneficial to society, none of these reasons is needed to justify it. The fact that it is every child's right is sufficient justification in itself."

2. Multiple settings, multiple modes



"Pathways to Participation" was first published in the UK in April 2001. On 5th May I arrived in Nicaragua.

- A new world opened up as I started learning from the experiences of Nicaragua's child coffee plantation workers.
- "Participation" was more organic, wider, broader, multi-faceted.
- I discovered "Protagonismo Infantil"



3. Inclusion/exclusion



What determines who participates and who doesn't?

Identifying, understanding and dealing with factors that exclude or discriminate: This is an adult responsibility, but also brings opportunities for adolescents to take up these issues and take action.

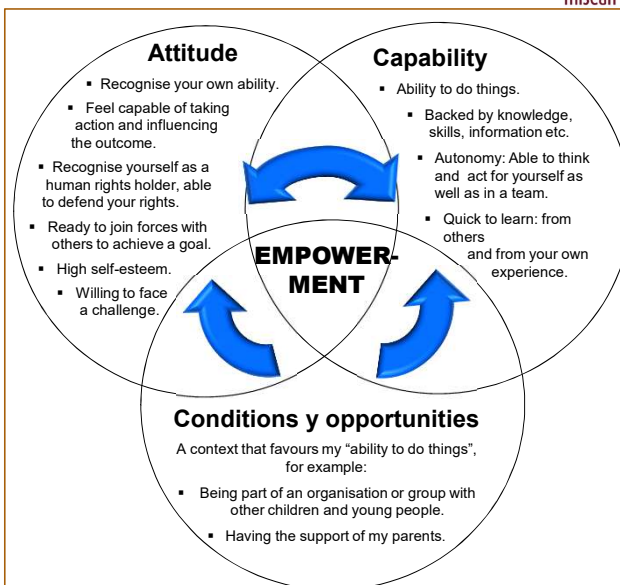
4. Power and empowerment

CESESMA's model of Empowerment

(first appeared in CESESMA, 2010, translated in Shier, 2015).

This has the potential to turn a devalued buzzword into a useful analytical tool.

BUT we still need tools to define and measure empowerment. We need consensus on a well-defined concept (that works across cultures) that will allow us to show the evidence and so measure empowerment.



My learning since "Pathways"...

- Empowerment is not a zero-sum game. I can't "empower" you by giving you some of my power. Empowerment as process, not a gift.
- I can't deliver empowerment to you, so what is the role of the adult "facilitator"?
- Beware of "participation as disguised social control".



9

5. Spaces for participation



In adolescents' participation spaces:

- Who is setting the agenda? Are adolescents initiating, or mainly following adults' agendas and responding to adult proposals?
- Who controls the invitation list?
- Who controls the space itself?
- Who controls the resources (especially for mobilisation)?
- Where are the real decisions being made? Who controls adolescents' access to those with the real power?

Note the significance of 'space' in Lundy's model.

10

Cornwall's ideas about "invited" spaces and "popular" (created or claimed) spaces.

Important for effective child/adolescent participation is the interconnection and dynamics of movement between them:

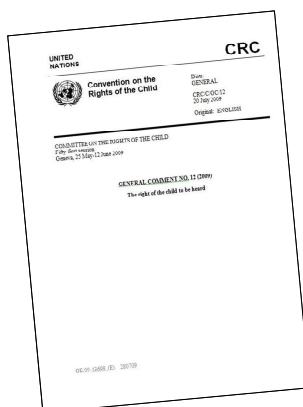


Children and adolescents meet, organise and work in their own safe spaces (with the adult support that they need) ...



...from which they can plan for advocacy or launch campaigns to influence decisions in adult spaces, as and when they feel prepared.

6. The 9 basic requirements



In General Comment 12, the Committee on the Rights of the Child urged member states to avoid tokenistic approaches and the manipulation of children and adolescents.



Due respect to Roger Hart, because no-one has so clearly warned us about the risks of these false types of participation: Manipulation, decoration, and tokenism. But have we listened? They are still all around us.

Then (with more than a little help from Gerison Lansdown) they introduced the Nine Basic Requirements ... "for effective, ethical and meaningful implementation of article 12".

The nine basic requirements

All processes in which children or adolescents are heard and participate, must be:



1. Transparent and informative



2. Voluntary



3. Respectful



3

4. Relevant



5. Child-friendly



6. Inclusive



14

7. Supported by training for adults



8. Safe and sensitive to risks



9. Accountable



It is important for adults to meet these requirements for effective, ethical and meaningful participation, and it is important for children and adolescents to insist that they do so and complain if they don't, because:



- ⇒ If participation is not **transparent and informative**, it is secretive and manipulative.
- ⇒ If participation is not **voluntary** it is being forced on children and adolescents against their will.
- ⇒ If participation is not **respectful** it is disrespectful.
- ⇒ If participation is not **relevant** it is pointless.
- ⇒ If participation is not **child-friendly**, it is alien and hostile to many children and adolescents.
- ⇒ If participation is not **inclusive** it is discriminatory.
- ⇒ If participation is not **supported by training for adults** it is being run by people who don't know what they're doing.
- ⇒ If participation is not **safe and sensitive to risks** it is dangerous.
- ⇒ If participation is not **accountable**, the powerful can and will ignore it.

7. Concluding thoughts

1. Hear their agendas, seek to understand their issues. Learn to put our own concerns aside so as to listen better.
2. Look for the factors that exclude, that lead to discrimination. Commit to dealing with these.
3. Look for false participation (manipulation, decoration, tokenism); learn to name and challenge it.
4. Don't let "safeguarding" trump the right of the adolescent to speak out if they wish to: There is always a solution to this dilemma if we seek it wisely.



Should Malala have been silenced to protect her?

17

References

- Committee on the Rights of the Child. (2009). *General Comment No 12: The child's right to be heard*. Geneva: United Nations.
- Cornwall, A. (2004). Spaces for transformation? Reflections on issues of power and difference in participation in development. In S. Hickey & G. Mohan (Eds.), *Participation: from tyranny to transformation* (pp. 75–91). London: Zed Books.
- Cornwall, A., & Gaventa, J. (2001). *From users and choosers to makers and shapers: repositioning participation in social policy*. Falmer: Institute of Development Studies.
- Hart, R. A. (1992). *Children's Participation: From Tokenism to Citizenship*. Florence: UNICEF Innocenti Research Centre.
- Hart, R. A. (1997). *Children's Participation: The theory and practice of involving young citizens in community development and environmental care*. Abingdon: Earthscan.
- Lundy, L. (2007). 'Voice' is not enough: Conceptualising Article 12 of the United Nations Convention on the Rights of the Child. *British Educational Research Journal*, 33(6), 927–942.
- Shier, H. (2001). Pathways to participation: Openings, opportunities and obligations. *Children & Society*, 15(2), 107–117.
- Shier, H. (2006). Pathways to Participation revisited: Nicaragua perspective. *Middle Schooling Review*, (2), 14–19.
- Shier, H. (2010a). Children as public actors: Navigating the tensions. *Children & Society*, 24(1), 24–37.
- Shier, H. (2010b). 'Pathways to Participation' revisited: Learning from Nicaragua's child coffee workers. In N. Thomas & B. Percy-Smith (Eds.), *A Handbook of Children and Young People's Participation: Perspectives from Theory and Practice* (pp. 215–227). Abingdon: Routledge.
- Shier, H. (2015). Children as researchers in Nicaragua: Children's consultancy to transformative research. *Global Studies of Childhood*, 5(2), 206–219.
- Shier, H., Hernández Méndez, M., Centeno, M., Arróliga, I., & González, M. (2014). How children and young people influence policy-makers: Lessons from Nicaragua. *Children & Society*, 28(1), 1–14.
- Yousafzai, M., & Lamb, C. (2013). *I Am Malala: The Girl Who Stood Up for Education and was Shot by the Taliban*. London: Wiedenfield and Nicholson.

18